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Bifurcation of Liability and Damages in Rule 23(b)(3) Class Actions: History, Policy, Problems, and a Solution

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BOTH the class action and bifurcation emerged from equity as devices to dispose expeditiously of issues in complex litigation. When law and equity merged in 1938, the new Federal Rules of Civil Procedure introduced the bifurcating device in rule 42(b). Under rule 42(b) courts may order separate trials of any claims or issues within the action before them. In 1966, amendments to the Federal Rules of Civil Procedure also revised rule 23. In addition to enunciating prerequisites for class certification, the rule now includes a bifurcating device peculiar to class actions in rule 23(c)(4)(A).

Bifurcation has historically served to permit courts to conserve judicial resources and to manage complex litigation. As applied in class actions, bifurcation has evolved into a restructuring tool available to the courts in determining class certification. By advancing the inquiry into separate adjudication of liability and damage issues to the certification stage, courts are able to approach the question of the suitability of class status with an

1. Equity defined a class action as follows: “When the question is one of common or general interest to many persons constituting a class so numerous as to make it impracticable to bring them all before the court, one or more may sue or defend for the whole.” Equity Rule 38 (1911).

2. Bifurcation is the division or splitting of the whole into separate branches or compartments. WEBSTER’S SEVENTH NEW COLLEGIATE DICTIONARY 83 (19th ed. 1971). As used in this Comment, bifurcation is the use of separate trials for the separate issues of liability and damages.

3. See Equity Rule 29 (1911) (allowing separate hearings on issues).

4. FED. R. CIV. P. 42(b). Rule 42(b) originally provided in part: “The court in furtherance of convenience or to avoid prejudice may order a separate trial of any claim, cross-claim, counterclaim, or third party claim, or of any separate issue or of any number of claims, cross-claims, counterclaims, third party claims, or issues.” FED. R. CIV. P. 42(b) (1958). In 1966 an amendment added the phrase “or when separate trials will be conducive to expedition and economy” following the word “prejudice.” FED. R. CIV. P. 42(b).

5. FED. R. CIV. P. 23.

6. Id. The text of rule 23(c)(4)(A) provides: “(A) When appropriate (A) an action may be brought or maintained as a class action with respect to particular issues . . . .” Id.
enlightened view of the practicalities involved in effective class adjudication.

Focusing on the separate adjudication of liability and damage issues, this Comment traces the history of the bifurcating device and its application in complex litigation. The use of the bifurcating device to satisfy prerequisites to class certification under rule 23(b)(3) is explored, and particular attention is given to the viewpoints of proponents and opponents to the use of bifurcation as a discretionary device. Finally, this Comment examines alternatives to burdensome damage calculations and proposes a judicially manageable solution.

I. HISTORICAL USE OF BIFURCATION IN THE SEPARATE ADJUDICATION OF LIABILITY AND DAMAGES

Arising from the equity proceeding of separate hearings under Equity Rule 29, Federal Rule of Civil Procedure 42(b) allows the courts to order a separate trial of certain claims and issues when a single trial would be cumbersome, confusing, or unfair to the parties. The rule provides the trial judge with broad discretion to use the separate trial device "in furtherance of convenience or to avoid prejudice, or when separate trials will be conducive to expedition and economy." The federal courts have relied upon the grant of power in rule 42(b) to effect a bifurcation of liability and damage issues in a variety of substantive contexts. Proponents of bifurcation suggest that considerations of judicial economy, efficient disposition of cases, simplification of complex issues, and procedural convenience support a separate adjudication of the liability and damage claims. Opponents argue that the potential unfairness to the litigants outweighs any benefits that the device may produce, particularly when the issues of

7. See supra note 3.
8. See supra note 4 for text of the rule.
10. See Bowie v. Sorrell, 209 F.2d 49, 51 (4th Cir. 1953) (within judge's sound discretion to grant separate trials); Grissom v. Union Pac. R.R., 14 F.R.D. 263, 264 (D. Colo. 1953) (rule 42(b) separate trial exercised in discretion of judge); see also Miner, Court Congestion: A New Approach, 45 A.B.A. J. 1265, 1268 (1959); Note, supra note 9, at 744.
11. Fed. R. Civ. P. 42(b). Separation of issues is especially favored if it will result in the avoidance of prejudice and the promotion of convenience, fairness, and speedy trial. Miner, supra note 10, at 1268; see Chapman v. United States, 169 F.2d 641 (10th Cir.), cert. denied, 335 U.S. 860 (1948).
12. See generally 9 C. WRIGHT & A. MILLER, supra note 9, § 2390, at 297 n.49 (citing cases in antitrust, patent, personal injury, and property damage law that allowed separate trials of liability and damage).
13. See Miner, supra note 10, at 1268. Judge Miner's enumerated reasons included: simplification of the jury's task; the reduction of the court's docket when the defendant is found not liable; inducement for the defendant to settle if found liable; elimination of "nuisance" cases that have tenuous liability claims; discouragement of dilatory tactics; encouragement of more efficient attorney preparation; absolution; and reduction of expense to both parties. Id.; see also Note, supra note 9, at 745-55.
14. See Moss v. Associated Transp., Inc., 344 F.2d 23 (6th Cir. 1965). The court questioned the employment of bifurcated trials in personal injury cases. The court stated:...
liability and damages are inextricably interwoven. 15

When liability and damage issues are separable, bifurcation has generally been accepted in the litigation of complex cases. 16 In In re Texas City Disaster Litigation 17 the court consolidated 273 suits on the issue of the United States’ liability following a disaster that occurred in April 1947. When two steamships loaded with government manufactured fertilizer exploded in the Texas City Harbor, the ensuing fires and explosions resulted in 560 deaths, many other personal injuries, and extensive property damage. The court’s finding, in the consolidated action, that the United States was not liable obviated a determination of damages for 8,485 plaintiffs on individualized injury claims. 18 This case illustrates the economic benefits achieved through bifurcation. 19 One study has revealed that trials with bifurcated liability and damage issues consume twenty percent less time than traditional single trials. 20 As a practical matter, disposition of the liability issue often leads to the disposition of the entire case. 21

Despite the economic benefits that bifurcation produces, one opponent of the device suggests that separation of liability from damages has a prej-

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Some look upon the practice as but another procedural “gimmick” designed to assist current judicial efforts to mass produce dispositions of pending cases, but which merely multiplies the burdens of litigation. They feel that the occasional good it produces is greatly outweighed by the danger of unfairness being visited upon litigants who from right motives prefer to try their suits in the traditional fashion.

Id. at 25. Although the Texas Rules of Civil Procedure include a provision comparable to rule 42(b), the Texas Supreme Court in applying Tex. R. Civ. P. 174(b) refused to sever liability from the issue of damages in a personal injury suit because the court found the issues inseparable. Iley v. Hughes, 158 Tex. 362, 367, 311 S.W.2d 648, 651 (1958). Commentators have disagreed on the advisability of bifurcating liability and damages in personal injury suits. Compare Weinstein, Routine Bifurcation of Jury Negligence Trials: An Example of the Questionable Use of Rule Making Power, 14 Vand. L. Rev. 831 (1961) (opposing separate adjudication of liability and damages) with Miner, supra note 10, at 1334 (insisting bifurcation proper).


18. See Weinstein, supra note 14, at 840; Note, supra note 11, at 760.

19. For an additional example of the economic benefit produced by bifurcation, see Rickenbecker Transp., Inc. v. Pennsylvania R.R., 3 F.R.D. 202 (S.D.N.Y. 1942). By finding for the defendant on the liability issue first, the court avoided damage proof from 35 consignors nationwide whose property was destroyed when defendant’s train collided with plaintiff’s truck. Id. at 202-03.


21. See Note, supra note 9, at 755.
udicial impact on the rights of the parties. For example, while defendants prevail in forty-two percent of traditional personal injury trials, they have a seventy-nine percent success rate when the issue of liability is tried alone. Commentators attribute this phenomenon to the fact that the extent of a plaintiff's injuries influences a jury's identification with and sympathy for the plaintiff in the determination of liability. The potential impact of bifurcation upon a party's legal rights has prompted another commentator to caution that bifurcation could effect a significant change in the relative position of the parties, and as such it can not be viewed solely from the standpoint of procedural efficiency.

In addition to the possibility that bifurcation may effect an imbalance in the relative positions of the parties, bifurcation may jeopardize a litigant's right to a jury trial under the seventh amendment to the Constitution. The preferred practice, which entails hearing issues separately before the same jury, does not violate the command of the seventh amendment.

In *United Air Lines, Inc. v. Weiner* the United States District Court for the Southern District of California ordered consolidation of twenty-three suits that the heirs and personal representatives of the victims of a 1958 mid-air collision had brought against the United States and United Air Lines. The court ordered a bifurcated trial with separate juries on the issues of liability and damages. On appeal by the defendant airline, the Ninth Circuit reversed and held that the liability and damage issues were so tightly interwoven that separate juries would be confused, thus depriving the defend-

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23. See 9 C. Wright & A. Miller, *supra* note 9, § 2390, at 299 n.56.
24. See 9 C. Wright & A. Miller, *supra* note 9, § 2390, at 299; Note, *supra* note 9, at 761. The author of the Note concludes that the single trial system may be preferable in personal injury litigation because the jury views liability quantitatively as well as qualitatively. *Id.* One court, however, expressed satisfaction with the efficiency that bifurcation produces, and at the same time pointed approvingly to the elimination of jury sympathy and prejudice in separate liability trials. O'Donnell v. Watson Bros. Transp. Co., 183 F. Supp. 577, 581 (N.D. Ill. 1960).
26. *Id.* at 845.
27. U.S. Const. amend. VII, which provides: "In Suits at common law . . . the right of trial by jury shall be preserved . . . ."
28. *See O'Donnell v. Watson Bros. Transp. Co.*, 183 F. Supp. 577 (N.D. Ill. 1960). The court noted that submitting the split damage and liability issues to the same jury was the preferred practice and the more expeditious and economical procedure. *Id.* at 580.
30. *See United Air Lines, Inc. v. Weiner*, 286 F.2d 302, 306 (9th Cir. 1961) (refusing to answer the more difficult question of separate juries); FED. R. Civ. P. 42(b) advisory committee note (noting potential problems with separating issues in jury trials); Weinstein, *supra* note 14, at 848-49 (enumerating double efforts necessary for separate juries, i.e., two voir dire examinations).
31. 286 F.2d 302 (9th Cir. 1961).
32. *Id.* at 303. The collision occurred between an aircraft owned and operated by the United States and a passenger plane owned by United Air Lines. *Id.*
33. *Id.* at 302. The district court's order for consolidation provided the defendant an option to appeal pursuant to 28 U.S.C. § 1292(b) (1976). 286 F.2d at 304.
ants of a fair trial.\textsuperscript{34}

One commentary, analogizing to the use of partial new trials, has indicated that the use of separate juries would be constitutional,\textsuperscript{35} as long as the issues are separable.\textsuperscript{36} Despite Weiner, early seventh amendment objections primarily focused on the prejudice to the plaintiff, who is unable to bring his proof of injury before a sympathetic jury during the liability phase of the trial.\textsuperscript{37} In the context of class actions the focus has shifted to the unfairness to the defendant. The main argument is that defendants have a right to confront each plaintiff before a single jury on the issue of individual damages.\textsuperscript{38}

II. THE 1966 AMENDMENTS TO RULE 23: AN INTRODUCTION OF RULE 23(c)(4)(A)

Prior to the 1966 amendments courts had refused to certify proposed classes when diverse claimants appeared to lack the necessary common interests to justify class adjudication.\textsuperscript{39} In the leading case of Hansberry v. Lee\textsuperscript{40} the Supreme Court held that landowners who were seeking to secure the benefits of a racially restrictive convenant could not bind within the same class those challenging the validity of the convenant.\textsuperscript{41} Without the bifurcating tool of rule 23(c)(4) Hansberry severely restricted the viability of class actions prior to the 1966 amendments.\textsuperscript{42}

Recognizing the need to fulfill the policy purposes of class actions, including assuring access to the courts, providing a forum for the grievances of many small claimants, promoting efficiency through group adjudication, and deterring wrongdoing of large corporate entities,\textsuperscript{43} the drafters of the 1966 amendments added section (c)(4)(A) to rule 23.\textsuperscript{44} This section allows the splitting of issues in class actions. As a result, the courts are permitted to "treat common things in common and to distinguish the

\textsuperscript{34} 286 F.2d at 306.
\textsuperscript{35} 9 C. WRIGHT & A. MILLER, supra note 9, § 2391, at 302-03. The authors point out that when a verdict is tainted on one issue when rendered by a first jury, new trial to a second jury can be limited to that one issue. \textit{Id.}; see Gasoline Prods. Co. v. Champlin Ref. Co., 283 U.S. 494 (1931).
\textsuperscript{36} 9 C. WRIGHT & A. MILLER, supra note 9, § 2391, at 303; see supra notes 15 & 34 and accompanying text.
\textsuperscript{37} See supra notes 24-25 and accompanying text.
\textsuperscript{38} See infra notes 154-65 and accompanying text.
\textsuperscript{39} 7A C. WRIGHT & A. MILLER, FEDERAL PRACTICE AND PROCEDURE § 1790, at 185 (1972 & Supp. 1982).
\textsuperscript{40} 311 U.S. 32 (1940).
\textsuperscript{41} \textit{Id.} at 44-45. A basic principle of equity mandates that a judgment can bind absent class members only if they are adequately represented. In Hansberry the Supreme Court found that the adverse interests of the absent members were not adequately represented and, therefore, those members could not be bound by res judicata. \textit{Id.}; see Recent Decisions, \textit{Equity—Class Suits—Due Process}, 29 GEO. L.J. 922 (1941).
\textsuperscript{42} 7A C. WRIGHT & A. MILLER, supra note 39, at 185. The authors point out that the Hansberry opinion was later employed by courts as a means to refuse class certification if the class consisted of members with antagonistic interests. \textit{Id.}
\textsuperscript{43} See Berry, Ending Substance's Indenture to Procedure: The Imperative for Comprehensive Revision of the Class Damage Action, 80 COLUM. L. REV. 299, 305 (1980).
\textsuperscript{44} FED. R. CIV. P. 23(c)(4)(A); see \textit{id.} 23 advisory committee note.
distinguishable." 45

Shortly after adoption of the 1966 amendments the court in *Kronenberg v. Hotel Governor Clinton, Inc.* 46 noted the new rule's provisions for flexibility and innovation. 47 Confronted with a unwieldy class and a variety of misrepresentations in a securities fraud action, the court restructured both the class and the issues. 48 The court noted the addition to rule 23 of devices to aid in managing the action, 49 and because of these devices, the court determined that it was capable of dealing adequately with the complexities of the case. 50

Judge Frankel viewed the revision of rule 23 as "broad outline of general policies and directions. . . . [The rule] confides to the district judges a broad range of discretion." 51 By adding section (c)(4)(A) to rule 23, 52 however, the drafters imposed a duty upon the courts not to dismiss the class before making every effort to restructure the issues in order to meet certification requirements. 53 Dismissal of class claims is appropriate only when complexity or prejudice "outweighs the advantage of common treatment." 54 Justice Black, who dissented from the adoption of the 1966 amendments, objected to the restructuring power that rule 23 placed in the hands of the district judges to manipulate class certification. 55 He cautioned that without legal standards to follow, judges could dismiss or reconstruct classes at will, thus exposing class members to unnecessary dangers. 56

Defending rule 23's revision, Professor Miller approvingly notes the procedural arsenal available to district judges in subdivisions (c) and (d) of the rule. 57 He commends judicial recognition of certification as an exploratory process, observing that "[i]nstead of wielding a meat axe, courts increasingly are operating with a scalpel." 58 Another defender of the powers granted by rule 23 has noted: "Practical procedural effects . . . ought to

45. Jenkins v. United Gas Corp., 400 F.2d 28, 35 (5th Cir. 1968); see supra note 6 and accompanying text.
47. Id. at 44.
48. Id.
49. Id.
50. Id. at 45-46.
51. Frankel, *Some Preliminary Observations Concerning Civil Rule 23*, 43 F.R.D. 39, 39 (1967). Judge Frankel further observed that "we've been challenged to piece out a huge body of procedural common law by giving all the hard labor and creative imagination we can muster . . . ." Id.
52. See supra note 6 and accompanying text.
53. 7A C. WRIGHT & A. MILLER, supra note 39, § 1790, at 186-87.
54. Id. at 189.
57. Miller, *Of Frankenstein Monsters and Shining Knights: Myth, Reality, and the "Class Action Problem,"* 92 HARV. L. REV. 664, 680 (1979). As a staunch defender of the amended rule 23, Professor Miller espouses the conviction that the rule needs time to prove its effectiveness, and that predictions of doom are premature. Id. at 693-94.
58. Id. at 680.
govern. A satisfactory rule can only lay down broad guidelines . . . depending upon the tradition and good sense of our judges to prevent abuse.”

Economy of judicial resources is one of the primary goals of class actions under rule 23(b)(3). Many of the policy justifications supporting bifurcation under traditional rule 42(b) procedure, including efficient disposition of cases and procedural convenience, are justifications for bifurcation of (b)(3) class actions as well. Effective administration of (b)(3) class actions will depend upon the frequent use of the bifurcating tool.

Although the bifurcating device in rule 23(c)(4)(A) is not limited to (b)(3) class actions, separation of liability and damage issues is particularly appropriate to (b)(3) actions where complicated damage issues are the mainstay of the proceedings. The types of cases best suited for bifurcated trials are those in which common questions such as fraud, conspiracy, or negligence can be decided first, leaving individual proof of reliance or injury to later trials. Unlike 23(b)(1) actions where plaintiffs seek one recovery, and damage determination is not difficult, or (b)(2) actions where the claim to primarily injunctive relief negates the problem of unwieldy class size, (b)(3) actions typically involve diverse claims bound only by common questions and motivated by procedural convenience. Although the damages sought by (b)(3) claimants are often individualized in both character and amount, the liability issues are often inextricably linked.

The availability of a restructuring device under rule 23(c)(4)(A) is of particular significance in (b)(3) class actions because of the additional hurdles to certification that confront the (b)(3) class. In addition to the rule 23(a) prerequisites, the drafters of the 1966 amendments conditioned


60. According to the advisory committee's report, 23(b)(3) class actions, though not as mandatory in nature as (b)(1) or (b)(2) suits, served to “achieve economies of time, effort, and expense, and promote, uniformity as to persons similarly situated.” FED. R. CIV. P. 23 advisory committee note.

61. See Berry, supra note 43, at 305. Berry notes, “Class procedure is supposed to be designed to facilitate cost-spreading, to avoid repetitious, overlapping litigation, and to protect the less advantaged from intimidation.” Id.

62. Frankel, supra note 51, at 47. Judge Frankel stated, “And I submit that a lively awareness of this sensible device should serve to postpone or minimize some of the excessively frightening complications that seem overwhelming from a threshold view of the case.” Id.

63. Id. at 43. Judge Frankel considers mass accidents, mass frauds, and antitrust violation actions among the types of suits amenable to separate trial. Id.; cf. FED. R. CIV. P. 23 advisory committee note. The committee indicates that mass accidents are ordinarily inappropriate for separate treatment of issues. Id.


65. FED. R. CIV. P. 23(a) provides:

Prerequisites to a Class Action. One or more members of a class may sue or be sued as representative parties on behalf of all only if (1) the class is so numerous that joinder of all members is impracticable, (2) there are questions of law or fact common to the class, (3) the claims or defenses of the representative parties are typical of the claims or defenses of the class, and (4) the representative parties will fairly and adequately protect the interests of the class.
availability of (b)(3) class adjudication upon a showing of the predominance of common questions and the superiority of class treatment. In order to determine that class adjudication is superior to other methods of adjudication, rule 23(b)(3)(D) requires the court to assess "the difficulties likely to be encountered in the management of a class action." Without the availability of the bifurcating device, the obstacles to the class certification in a 23(b)(3) action would permit the court to deny class status whenever the size, complexity, or remedial difficulties involved give the appearance that common questions do not predominate, or that manageability problems preclude a finding that class treatment is the superior method of adjudication. Thus, bifurcation of issues under rule 23(c)(4)(A) has taken on a new character. While bifurcation originated as a method of controlling complex litigation already at trial, the separation of issues in a (b)(3) action has evolved into a means of achieving class certification.

III. ESTABLISHING THE PREDOMINANCE REQUIREMENT WITH RULE 23(c)(4)(A)

In attempting to achieve certification, the potential (b)(3) class must overcome the preliminary obstacle of establishing that issues common to its members predominate over those that are individual. The drafters of the 1966 amendments assumed that the imposition of this additional requirement upon the (b)(3) class would preserve the economies of the class action. A (b)(3) class action is characteristically a damage action that involves numerous individual proofs of causation and injury. The proper method of determining predominance has led to numerous disputes. If courts include damage determinations while weighing predominance in terms of the number of common issues against the number of individual claims and issues, the scale will always tip in favor of a determination of nonpredominance.

In Green v. Wolf Corp. the plaintiff sought certification of a (b)(3) class in a suit that alleged a violation of section 10b-5 of the Securities Exchange Act of 1934. The court addressed the issue of whether the common issue of violation predominated over the 2,200 individual questions of reliance

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66. FED. R. CIV. P. 23(b)(3). The first clause of (b)(3) requires that "the court finds that the questions of law or fact common to the members of the class predominate over any questions affecting only individual members . . . ." Id.
67. Id. The court must find "that a class action is superior to other available methods for the fair and efficient adjudication of the controversy." Id.
68. FED. R. CIV. P. 23(b)(3)(D). This provision is commonly referred to as the manageability requirement.
69. See supra note 66 and accompanying text.
70. See FED. R. CIV. P. 23 advisory committee note.
71. See supra note 64 and accompanying text.
74. 15 U.S.C. § 78j(b) (1976). The complaint alleged that the defendant employed deception in three prospectuses, which inflated the price of the defendant's stock and led
and damages. Finding that a separate trial on the issue of misrepresentation would be the most expeditious method of adjudication, the court concluded that the common issue of misrepresentation predominated, and noted that the avoidance of multiple suits for a common wrong was the precise function of the class action device. Despite the diverse individual claims inherent in (b)(3) classes, the reality remains that issues common to the class, for example Wolf Corporation’s misrepresentations, are more expeditiously adjudicated on a classwide basis. The predominance question is thus determined by a qualitative balancing process that weighs the gravity and scope of a common issue, rather than on a quantitative process that counts the number of common issues against the number of individual questions. Courts have held that common issues predominate, despite the fact that the individual questions outnumber common issues.

Professor Landers has observed that some courts are refusing to struggle with the interpretation of predominance, opting to employ what he terms “a rough pragmatism.” He notes that if class treatment can dispose of a good part of the litigation, the class action is appropriate. To attain this pragmatic end, the courts certify the class on the common issues and postpone the other issues for separate trial by establishing “partial class actions.” Rule 23(c)(4) allows restructuring of the class membership by providing the subclassing tool in rule 23(c)(4)(B). Subclassing a diverse group of people with various and conflicting interests allows each subclass to achieve certification and advance its claims in a separate trial. The partial class action is also achieved by employing rule 23(c)(4)(A), which like

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Green and approximately 2,200 class members to rely on the misstatements. 406 F.2d at 295.
75. 406 F.2d at 301: The court noted that defendant’s argument that individual reliance issues predominated would effectively negate class treatment of 10b-5 actions, since reliance is always an element of the action. Id.
76. Id.
77. Id. at 300.
78. Id.
79. See Berry, supra note 43, at 303 (despite class opponent attempts to flood the court with uncommon issues, common questions may be efficiently resolved only on class basis).
80. See, e.g., Green v. Wolf Corp., 406 F.2d 291, 301 (2d Cir. 1968), cert. denied, 395 U.S. 977 (1969); Fogel v. Wolfgang, 47 F.R.D. 213, 217 (S.D.N.Y. 1969). The Fogel court concluded that “[a]side from damages, the only significant issue which might not be common to the class is ‘reliance’. Efficiency will be served by allowing plaintiffs to litigate all the complex issues common to the class, and requiring individual proofs of reliance and damages at a later stage.” Id.
81. Landers, supra note 72, at 862.
82. Id.
83. See 7A C. WRIGHT & A. MILLER, supra note 39, at 187; FED. R. CIV. P. 23 advisory committee note. The committee points out that subdivision (c)(4)(A) recognizes that some class actions may go forward only on particular issues. The committee stated further that “in a fraud or similar case the action may retain its ‘class’ character only through the adjudication of liability to the class; the members of the class may thereafter be required to come in individually and prove the amounts of their respective claims.” Id.
84. 7A C. WRIGHT & A. MILLER, supra note 39, at 187. For examples of cases where partial class actions went forward on the common issues, reserving the damage questions for later treatment, see Samuel v. University of Pittsburgh, 538 F.2d 991 (3d Cir. 1976); Bing v. Roadway Express, Inc., 485 F.2d 441 (5th Cir. 1973); American Trading & Prod. Corp. v. Fischbach & Moore, Inc., 47 F.R.D. 155 (N.D. Ill. 1969).
rule 42(b), originated as a tool of economy. The difference, however, is that this tool of economy now serves as a means to establish predominance. The courts now postpone the predominance question until after they restructure the class membership through subclassing and recharacterize the issues through bifurcation.

In Pruitt v. Allied Chemical Corp. the court used the subclassing and bifurcating techniques of rule 23(c)(4) to overcome the predominance hurdle. Twenty-nine named plaintiffs, who were engaged in various seafood occupations in the Chesapeake Bay and James River areas, filed a class action, asserting that defendant’s acts and omissions had polluted the waters with Kepone deposits. The court found that in its original form the class did not present a predominance of common questions. Rather than dismiss the action, the court employed the subclassing technique of rule 23(c)(4)(B) and then, pursuant to rule 23(c)(4)(A), restructured by bifurcating the issues of liability and damages. The bifurcation allowed the newly formed subclasses to establish the defendant’s liability to the class as a whole, while postponing proof of damages until a later proceeding.

Defendants in (b)(3) class actions are quick to argue that the individual issues outnumber those that are common. In many substantive contexts, however, courts have held that to dismiss classes because of numerous individual injuries would preclude all (b)(3) class actions. One court viewed the defendant’s predominance argument as “an emasculation of the vitality and pliability of the amended rule.” Another court discounted the argument primarily because an issue counting process would mean the end of (b)(3) actions. When the numerous individual claims have been incidental to the weightier common issue, the class has been allowed to proceed. By using rule 23(c)(4)(A) the courts have thus been able to overcome the preliminary hurdle of predominance. Predominance

85. See FED. R. CIV. P. 23 advisory committee note.
86. 85 F.R.D. 100 (E.D. Va. 1980).
87. Id. at 103. The class consisted of approximately 30,000 residents of Virginia and Maryland who earned their livings “catching, taking, buying, selling, processing, packing, packaging, or distributing” seafood. Id. at 104.
88. Id. at 103.
89. Id. at 104.
90. Id. at 111.
91. Id. at 113.
95. For example, see Bing v. Roadway Express, Inc., 485 F.2d 441, 448 (5th Cir. 1973). One court concluded that “[t]he predominance requirement calls only for predominance, not exclusivity, of common questions. There are many causes of action, e.g., securities frauds, consumer injuries—for which each individual plaintiff must show individual damages in
of common issues, however, is merely an initial hurdle. In order to justify class treatment under rule 23(b)(3), a court must also determine that another method of adjudication, with superior practical advantages, is not available.96

IV. Establishing the Superiority Requirement Using Rule 23(c)(4)(A)

The predominant factor in determining whether a class action is superior is found in rule 23(b)(3)(D).97 In order for class treatment to be superior, the court must evaluate the management difficulties and determine if the action can be realistically maintained without straining judicial resources.98 Because (b)(3) class actions present such diverse claims, issues, and defenses, and involve expenditure of vast sums of money and time,99 some courts have established criteria for weighing manageability.100 Factors frequently considered include class size,101 significance of claims,102 relief distribution problems,103 and complexity of litigation.104 The countervailing economies of handling as much as possible of the complex case in one proceeding prompt the courts whenever possible to structure the action through rule 23(c)(4)(A) to achieve a manageable suit. The courts must consider the burdens of separate suits, both in terms of their own judicial resources and the resources of the class opponent.105

Courts have used the superiority requirement to prevent certification of

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96. FED. R. CIV. P. 23 advisory committee note.
97. Id. 23(b)(3)(D) provides: "The matters pertinent [in determining class action is superior include]: (D) the difficulties likely to be encountered in the management of a class action."
100. See Developments in the Law-Class Actions, 89 Harv. L. Rev. 1318, 1499 (1976); 62 Cornell L. Rev. 177, 186 (1976).
102. See In re Hotel Tel. Charges, 500 F.2d 86, 92 (9th Cir. 1974) (court denied class certification where average claim was $2); Cochett v. Avis Rent A Car Sys., Inc., 56 F.R.D. 549 (S.D.N.Y. 1972) (average claim equalled $1).
(b)(3) classes when confronted with massive and complicated litigation,\(^\text{106}\) and at least one commentator has been critical of dismissal under the superiority requirement when it is based upon perceived management difficulties.\(^\text{107}\) The advisory committee suggested that an inquiry into the superiority of class adjudication might involve an investigation of alternate methods such as test or model cases and consolidation,\(^\text{108}\) and has recommended that the courts assess the relative advantages of these alternative procedures.\(^\text{109}\) In *Pruitt v. Allied Chem. Corp.*,\(^\text{110}\) the court disagreed with the defendant's contention that numerous alternative methods existed that would be more manageable than a class action,\(^\text{111}\) including individual suits, joinder, intervention, consolidation for discovery, and the test case methods.\(^\text{112}\) Similarly, the court reasoned that consolidation would not be superior because it would only provide "partial savings of parties' time and expense."\(^\text{113}\) The court likewise rejected the test case method,\(^\text{114}\) finding it doubtful that any one plaintiff would be able to afford the costs of the action or acquire consent of the other class members.\(^\text{115}\) Disposing of these alternatives, the *Pruitt* court concluded that subclassing and bifurcating liability and damages streamlined an unmanageable suit into what the court deemed the superior method of adjudication.\(^\text{116}\)

Judge Frankel admonishes that, to administer (b)(3) class actions efficiently, the bifurcating device of rule (c)(4)(A) "should serve to postpone or minimize some of the excessively frightening complications that seem overwhelming from a threshold view of the case."\(^\text{117}\) One court viewed the bifurcating tool as a means to advance the policy of rule 23 to "eliminate repetitive and burdensome litigation."\(^\text{118}\) By bifurcating liability and damages, a court can await the outcome of a prior liability trial before deciding how to provide relief to the individual class members.\(^\text{119}\) When the court resolves liability in favor of the defendant, the action is dismissed and the judgment is binding upon the class. The need for settlement of

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\(^\text{107}\) *See* Berry, *supra* note 43, at 319.


\(^\text{109}\) *FED.* R. CIV. P. 23 advisory committee note.

\(^\text{110}\) 85 F.R.D. 100 (E.D. Va. 1980).

\(^\text{111}\) *Id.* at 115.

\(^\text{112}\) *Id.* The court disposed of the intervention and joinder alternatives as mere postponements of the management problem, which ultimately would become burdensome on the court and costly to the plaintiffs. *Id.*

\(^\text{113}\) *Id.* at 115-16.


\(^\text{115}\) 85 F.R.D. at 116.

\(^\text{116}\) *Id.* at 118.

\(^\text{117}\) Frankel, *supra* note 51, at 47.


\(^\text{119}\) Miller, *supra* note 64, at 505.
individual claims arises only when the class prevails on the liability issue.120

The decided advantage inherent in determining a defendant’s liability before requiring individual proof of damages is the conservation of resources if a defendant is exonerated.121 Separate trials also provide the defendants with a clear indication, early in the proceedings, of the extent of their liability.122 This in turn prevents defendants from engaging in in terrorem123 settlements when plaintiffs’ claims are without merit.124 Courts that oppose denial of certification on the grounds of manageability have concluded that managerial problems can be overcome with the procedural tools available in rule 23.125 In Yaffee v. Powers126 the First Circuit reversed the lower court’s decertification on the basis of management problems, and found that by basing a refusal of class certification upon perceived management difficulties, the lower court contravened rule 23’s policy and neglected to employ the flexible powers available to cope with the class suit.

According to one commentator, resolution of the conflicts inherent in the determination of superiority hinges upon the decision of when to protect defendants from enormous damage exposure and when to prevent defendants from taking refuge behind the class action prerequisites.127 He suggests three reasons why the prerequisites should not be used to prevent the class action simply because the remedy will be difficult to manage: (1) limitation of defendants’ exposure to damage to only those plaintiffs who suffer large injury; (2) prevention of plaintiffs’ access to the court, resulting in weakened incentive to sue; and (3) culmination in a “cloak and dagger process” where both parties cannot achieve a fair result.128

The primary concern of the courts in determining manageability centers on what will happen if the plaintiffs prevail on liability, necessitating individual damage calculations and distribution. In Windham v. American Brands, Inc.129 a complex price-fixing class action was brought against cig-

120. Frankel, supra note 51, at 47. Addressing the unmanageable prospect of thousands of litigants storming the courthouse doors, Judge Frankel noted, “If the common questions have been aptly defined, there should be no need at an earlier stage to have all the individual class members before the court for discovery or any other purpose.” Id.

121. Miller, supra note 64, at 505; see Berry, supra note 43, at 315, where the author states, “wasteful squandering of resources on causation and damage proof” will be prevented if the defendant prevails.

122. Berry, supra note 43, at 315.

123. Id. The literal meaning of “in terrorem” is “in terror or warning; by way of threat.” BLACK’S LAW DICTIONARY 735 (5th ed. 1979).


126. 454 F.2d 1362, 1365 (1st Cir. 1972).


arette manufacturers. In the trial court no attempt was made to bifurcate the issues, and the court dismissed the class of tobacco growers as unmanageable. The Fourth Circuit reversed, holding that the district court abused its discretion by using management problems to refuse certification, and remanded for a separate trial on the violation issue as a means to overcome the manageability obstacle. On rehearing, the Fourt Circuit en banc reversed this decision. The chief concerns of the en banc court included the enormity of the damage exposure faced by defendants if liability were found, the prospect of forced settlement, and the tremendous judicial strain resulting from numerous damage mini-trials. While some courts have chosen to ignore the individual questions or have treated damage calculation difficulties as irrelevant to certification, other courts have denied certification because the numerous damage questions render the class unmanageable.

As a result of the remedial problems inherent in (b)(3) class damage actions, commentators have proposed numerous alternatives to provide relief in the event that the plaintiff class prevails on the liability issue. The courts may employ a broad range of available techniques, including summary judgment procedures, damage calculations on a class-wide basis, masters' determinations, and other administrative claims processing. Courts have frequently employed a proof of claim procedure to ease the damage proof problem. In this procedure each member of the class is instructed to complete within a specified time period a standardized questionnaire describing his injury.

130. 68 F.R.D. at 659.
132. Id. at 1022.
134. 565 F.2d at 66.
135. Id. at 66-67.
139. See Developments in the Law—Class Actions, supra note 100, at 1517; infra notes 178-205 and accompanying text.
are calculated and distribution is achieved through a proof-of-claim procedure. One commentator suggests trying the damage issue only once, with a single award to the class, followed by an administrative mechanism to divide the lump sum recovery among the individual members.

V. ADVERSE IMPLICATIONS OF SEPARATE TRIALS IN CLASS ACTIONS

One of the primary arguments against bifurcating liability and damages in a massive (b)(3) damage action is the fact that, by doing so, the courts are merely postponing the burdensome individual claims until liability is determined. The Fourth Circuit in *Windham v. American Brands, Inc.* refused separate trials because of “fears that trying violation issues first [would] merely postpone difficulties of individual proof and therefore not eliminate management problems.” The individual claims that are merely postponed must eventually surface, and this will burden judicial resources.

A second argument against bifurcating liability and damages addresses the proposition that, faced with multiple claims of enormous damage exposure, defendants will be forced into interrorem settlements. One court has been critical of the use of the class action to impose settlement pressure. Commentators voice fears that class actions expose business


144. 565 F.2d 59 (4th Cir. 1977), cert. denied, 435 U.S. 968 (1978); see supra notes 129-35 and accompanying text.

145. Berry, supra note 43, at 338.

146. Handler, supra note 143, at 8. Another commentator warns: “The commendable social policy of providing a judicial remedy for vindicating or denying great numbers of small claims cannot override the important policy of protecting the judicial process itself from collapse through the sheer mass of unfounded and unbridled litigation.” Schuck, An Overview of Class Actions, 70 F.R.D. 289, 309 (1976).

147. See Handler, supra note 143, at 8-9, where the author observes: “Any device which is workable only because it utilizes the threat of unmanageable and expensive litigation to compel settlement is not a rule of procedure—it is a form of legalized blackmail.” But see Berry, supra note 43, at 315; supra notes 123-24 and accompanying text.

148. Bogosian v. Gulf Oil Corp., 62 F.R.D. 124 (E.D. Pa. 1973). The court held: Certifying class actions, when everyone recognizes that the individual claims can never be fully litigated, with the constitutionally guaranteed right of trial by jury, because of the prohibitive costs of litigation, does not lend itself to “a fair and efficient adjudication of the controversy” and violates the purpose of Rule 23 class actions.

Id. at 139.
defendants to a “financial death sentence,” from having to pay large settlements without a judicial determination of causation and damages. At least one commentator, however, suggests a strong argument against the fear of forced settlement as an adverse consequence of class certification. He notes that the defendant's superior financial situation puts the decision of settlement in his own hands. His argument concludes that "frequent settlements do not reflect legalized blackmail, but rather, a hard look at both the realities of the case and defendants' litigation posture . . . . To give defendants immunity from class actions because most will be settled . . . is without apparent basis in procedure or policy."

Separating the trials of liability and damages gives rise to a third major consideration. Heated debate exists over the propriety of bifurcation in light of the defendant's constitutional right to jury trial under the seventh amendment. If trials are split to overcome the superiority requirement and achieve manageability, does the defendant have a right to hear proof and rebut evidence from each individual plaintiff? One commentator urges that the Constitution mandates such a right. Others suggest that bifurcation preserves constitutional rights of the defendant and allows him the benefit of final, binding adjudication of class rights in his favor should he prevail on the merits. A critic of the constitutional argument observes that "if defendants have the right to require each class member to come forward . . . the right to impose such a requirement is both an invitation to the defendant to keep his ill-gotten gains and an inducement to continue such conduct in the future."

Although there is a staunch opposition to bifurcation based on the seventh amendment right to jury trial, trying the issues separately to the same jury is not violative of the Constitution. The more imposing problem is whether a defendant's right to a jury trial is violated if the separate issues

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149. Handler, supra note 143, at 9.
150. Berry, supra note 43, at 319.
151. Landers, supra note 72, at 881.
152. Id.
153. Id.
155. Handler, supra note 143, at 7. "[S]ince the seventh amendment guarantees defendants a constitutional right to a jury trial with respect to each damage claim asserted, at some point there will have to be either a massive trial lasting for years or a multitude of mini-trials . . . ." Id. at 7-8 (footnote omitted).
157. Landers, supra note 72, at 867.
are heard by separate juries.159 In the context of retrial, the Supreme Court has established that issues may be retried by a separate jury.160 When considering bifurcated trials of separate issues, one court has found that a single jury is not mandatory,161 while another has left the separate jury issue open.162 In *In re Master Key Antitrust Litigation*163 the court directed separate trials on liability and damages and rejected defendant's argument that a single jury was mandated.164 Strong precedent is emerging for the proposition that in complex litigation liability and damage issues may be tried before separate juries.165 Finally, opponents urge that by bifurcating liability and damages in certain types of actions, the courts are using procedural rules to change substantive law,166 and that this change is prohibited by the Rules Enabling Act.167 The argument is made that courts should not use the procedural devices in rule 23 to modify the manner of proof for a specific substantive cause of action.168 For example, in securities fraud litigation, in order to prove damages due to violations of section 10(b) of the 1934 Securities Exchange Act169 and the SEC's rule 10b-5,170 a plaintiff must allege misrepresentation or material omission, reliance, and damage.171 In determining if common issues predominate over individual questions,172 a court must decide whether to certify the class on the common issue of materiality of the misrepresentations, while it postpones the individual proof of reliance for the damage phase of the bifurcated trial. A decision to certify the class in this instance would serve to permit a procedural rule to have "direct impact on the definition of the

162. See *United Air Lines, Inc. v. Wiener*, 286 F.2d 302, 306 (9th Cir. 1961). Although the court did not allow bifurcation because the issues were inseparably interwoven, the court did hold that there may be circumstances in which separate juries would suffice. *Id.*
163. 70 F.R.D. 23 (D. Conn.), *appeal dismissed*, 528 F.2d (2d Cir. 1975).
166. *Handler, supra* note 143, at 6-7; *Landers, supra* note 72, at 865-66; *Simon, Class Actions—Useful Tool or Engine of Destruction*, 55 F.R.D. 375, 386 (1972). Full discussion of this area, although pertinent to the subject of bifurcation, is beyond the scope of this Comment. See generally *Handler, supra*; *Landers, supra*; *Simon, supra*; *Developments in the Law—Class Actions, supra* note 100, at 1504-16; Comment, *The Impact of Class Actions on Rule 10b-5*, 58 U. Chi. L. Rev. 337, 337-38, 345-47 (1971).
168. *Handler, supra* note 143, at 7; *Landers, supra* note 72, at 866.
172. See *supra* notes 69-96 and accompanying text.
substantive basis for liability."

Nevertheless, courts have held that separate trial on the matter of reliance is proper. Prior to a determination of predominance, at least two courts have resolved the reliance issue on the merits. The advisory committee suggests that class action compatibility with the substantive law is not determinative; rather, class actions are appropriate if litigatory economies result. Assuming the policies behind the substantive law are to deter wrongdoing, class actions are often the most effective means to accomplish deterrence on a widespread basis.

VI. A PROPOSED SOLUTION

If the courts are to use the bifurcating tool effectively in class actions, they must have an economical and fair means of handling the damage phase of the litigation in the event that the class prevails on the liability issue. No recorded class action has been litigated to a conclusion before a jury. This may be attributed to the fact that once a defendant is found liable, he usually settles before the trial on damages. Nevertheless, the possibility still exists that settlement will not occur. Thus, the courts must develop a manageable method of dispensing damages to individual plaintiffs.

A method that the courts have tried with some success is the appointment of a special master pursuant to rule 53. The master processes claims, determines class membership, and assesses the amount of damages due to each plaintiff. For example, in Switzer Brothers, Inc. v. Lockheed the trial court found that the defendants had violated antitrust laws.

173. Landers, supra note 72, at 866. Another area in which this argument is broadly recognized is antitrust law when treble-damage class actions are brought under § 4 of the Clayton Act, 15 U.S.C. § 15 (1976 & Supp. IV 1980). Under § 4 a plaintiff must prove both injury in his business or property caused by defendant's malfeasance and and dollar amount of the injury. See Alabama v. Blue Bird Body Co., 573 F.2d 309 (5th Cir. 1978). In Alabama the defendants argued that by separating liability and damages, the substantive elements of an antitrust violation would be changed. Id. at 317. The Fifth Circuit affirmed the certification of the statewide class, but held that bifurcation could not diminish the substantive requirement that plaintiff prove some injury before liability could be found. Id.; see also Handler, supra note 143, at 7 (substantive problem under the Clayton Act); Developments in the Law—Class Actions, supra note 100, at 1507-10 (substantive problems with bifurcation in antitrust cases dealing with franchise "tying").


176. FED. R. CIV. P. 23 advisory committee note; see Developments in the Law—Class Actions, supra note 100, at 1505.

177. Developments in the Law—Class Actions, supra note 100, at 1502-06.


179. Id.


182. 1961 Trade Cas. 70,166 (N.D. Ill. 1961).
laws and appointed a master to discover the extent of damages suffered. The Seventh Circuit held that the procedure of reference to a master was proper. The same procedure was approved in Union Carbide & Carbon Corp. v. Nisley, where the Tenth Circuit allowed the appointment of a special master to assess the individual damages and to assist in damage distribution after a determination of liability.

As early as 1920, in the leading case of Ex parte Peterson, the Supreme Court approved the reference to a special master in jury cases that involve complex calculations, accounts, and voluminous evidence. The Supreme Court ruled that reference to a special master did not violate the seventh amendment because the amendment does not prohibit the use of new forms of practice and procedure. The master gathered evidence from the parties and submitted a report deemed prima facie evidence for the jury to consider.

United States District Judge William Becker construed the Peterson case to mean that the special master procedure allows the original jury to be recalled to hear the master's report. When the Pruitt court faced the problem of potential damage calculations, it ruled that the special master procedure was to be used if a damage phase of the trial became necessary. Using Judge Becker's approach, the court held that the original jury would be temporarily excused after its liability verdict, the master would prepare his calculations of individual damages, and the jury would be recalled to render judgment on the master's report. The Pruitt decision raises some practical problems. In Pruitt the damage calculations for approximately 30,000 class members, with claims varying in amount and character, will consume a considerable length of time. If discovery is postponed as to each individual's damage claim until after the jury determines that the defendant is liable, can the court realistically expect to extend jury duty over an indeterminable time? If discovery of damages is not postponed, but commences at the outset of the liability trial, the judicial system will lose the economic benefits of the bifurcating tool.

For purposes of preserving both judicial economy and pragmatic treat-

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183. Id. at 78,665.
184. Id.
185. 297 F.2d 39, 47-48 (7th Cir. 1961).
186. 300 F.2d 561 (10th Cir. 1962).
187. Id. at 589.
188. 253 U.S. 300 (1920).
189. Id. at 313; see also LaBuy v. Howes Leather Co., 352 U.S. 249, 259 (1957) (detailed accounting to calculate damage amounts may be referred to master).
190. 253 U.S. at 309-10.
191. Id. at 311; see Connecticut Importing Co. v. Frankfort Distilleries, Inc., 42 F. Supp. 225, 227 (D. Conn. 1940).
194. Id. (citing Becker, supra note 178, at 190).
195. See supra note 87 and accompanying text.
196. See supra notes 117-28 and accompanying text.
197. Id.
ment of juries, the special master’s report must be submitted to a separate jury. Although concern exists that such a procedure would violate the seventh amendment, precedent can be found that holds such a procedure not violative of constitutional rights. In Eastern Fireproofing Co. v. United States Gypsum Co., the court on a jury verdict entered an interlocutory liability judgment on antitrust violations and instructed a special master to determine the damage issues. After conducting damage hearings, the master submitted his findings to the court. The Eastern Fireproofing court proceeded to the second phase of the trial with a similar but different jury, deeming the process not violative of the seventh amendment. Two more recent antitrust cases have tried the damage phase of the trial to a different jury. In both cases the defendants apparently did not raise the seventh amendment issue, and the Fifth Circuit did not address it. In Arthur Young & Co. v. U.S. District Court the Ninth Circuit directly stated that trial to a single jury is not an absolute constitutional right. In the (b)(3) class action, the complexity and time involved in the master procedure will necessitate separate juries for each phase of the trial.

VII. CONCLUSION

The growing complexity of litigation has compelled a reconsideration of the traditional mode of trial procedure in class actions. The courts have responded by restructuring the complicated actions through rule 42(b) bifurcation, separating the trials in progress into more manageable partial actions. Through rule 23(c)(4)(A), bifurcation has emerged in the (b)(3) class action context as a means to achieve both certification and judicial economy. Treating the issues of liability and damages separately, the courts can more readily overcome the prerequisites of predominance and manageability. The bifurcating device permits the courts to postpone the calculation and distribution of damages until a later proceeding, which seldom occurs due to settlement.

By referring the damage issues to a special master, the court will not be crushed by hordes of individual damage claimants storming the courthouse doors if settlement efforts fail. The special master can process the

198. See Freeman, supra note 138, at 268.
199. See supra notes 154-65 and accompanying text.
201. Id. at 141.
202. Id.
203. Id.
205. Lehrman v. Gulf Oil Corp., 500 F.2d 659, 662 (5th Cir. 1974); Terrell v. Household Goods Carriers’ Bureau, 494 F.2d 16, 18 (5th Cir. 1974).
207. 549 F.2d at 692-93. The court concluded that “assuming the first trial is heard and the class issues determined by one jury, as had been requested by the defendants, we perceive no absolute bar, constitutional or otherwise, to resolution of any remaining issues before either the same or a second jury.” Id. at 693.
claims, make factual determinations of the often voluminous material, and submit his findings to the court. Discovery on individual damage claims may be postponed until a preliminary finding of liability occurs, thus fulfilling the bifurcation policy of economy. When the damage phase of the trial begins, a separate jury can be summoned to dispose of the damage issues. Employment of this method will neither violate the mandate of the seventh amendment nor effect a deleterious change in the substantive law. Through this procedure the defendant can be assured of an accurate determination of damages; the plaintiff can be assured a remedy; and the court can be assured the time necessary to conduct its judicial functions effectively.