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INTERNATIONAL CIVIL AVIATION ORGANIZATION (ICAO)

CONVENTION ON DAMAGE CAUSED BY FOREIGN AIRCRAFT TO THIRD PARTIES ON THE SURFACE

THIS Convention, the text of which is printed elsewhere in this issue, was completed at a diplomatic conference convened in Rome by ICAO in September 1952 and attended by delegations of experts or observers representing 32 countries and seven international organizations. The aim of the convention was to establish a uniform set of regulations to govern the liability of international air carriers toward third parties on the surface so that both the wishes and legitimate interests of the carriers on one hand and the interests of the public on the other would be equitably balanced. The carrier is protected by this convention against the risk of incurring in one accident a total liability so great that it would be put out of business. The Convention sets a maximum liability figure for any single accident. In addition a special limitation on the amount of his liability for personal injury or death of any one person is set. On the other hand an injured third party may sue in the courts of the place where the damage occurred—in certain cases proceeding directly against the insurer—and the operator is prevented from arguing that he committed no act of negligence. The third party is further assured of a set of liability limits designed to be sufficient to assure full recovery of damages in all normal cases.

The Conference agreed that while the relationship between weight of the aircraft and the limit of liability should be proportional with the potential damage each could cause, small and medium aircraft may cause injury and death, as distinct from property damage, in somewhat greater proportion to their weights. Therefore the Conference agreed that the ratio of weight to liability limit may vary for different classes of aircraft but without abrupt changes throughout the scale of weights.

Other provisions of the Convention permit states to require an overflying aircraft to carry a State certificate guarantying security to any damaged party; require all claims to be tried in one jurisdiction; and provide that a judgment in any one participating nation shall be enforceable in any other State party to the Convention.

The States which have now signed the Convention are the following: Argentina, Belgium, Brazil, Denmark, Dominican Republic, Egypt, Spain, France, Israel, Italy, Liberia, Luxemburg, Mexico, Netherlands, Portugal, The Philippines, Switzerland, and Thailand. The Convention will come into effect when five signatories have deposited their instruments of ratification.

SEVENTEENTH SESSION OF THE COUNCIL

During the Seventeenth Session of the Council five major problems were the subject of extensive work. The Council decided to hold the seventh session of the ICAO Assembly in Brighton, England beginning on June 16, 1953. This will be a full-scale session dealing with all phases of ICAO's work, technical, economic and legal. The Council also asked Pakistan and India to continue their negotiations over Pakistan's refusal to allow Indian aircraft to fly across its territories on the direct route from Kabul in Afghanistan. Following India's protest to ICAO the Council asked both countries to attempt to reach a mutually satisfactory settlement and certain concessions have been offered by Pakistan. The Council referred the question
of financing an air traffic coordination center for the Eastern Mediterranean flight information region to the Committee on the Joint Support of Air Navigation Facilities and agreed to the continuation of planning for the establishing, staffing and operation of the center which will be located at Nicosia, Cyprus. Certain amendments to the International Standards and Recommended Practices (Annexes 1, 6, 8, 9 and 10 of the Chicago Convention) were also approved. These deal with Personnel Licensing, Operation of Aircraft, Airworthiness, facilitation of International Air Transport and Telecommunications. The Council also voted to move the ICAO Far East and Pacific Office from Melbourne, Australia to a site on the Asiatic mainland closer to the center of activities of the area with which the office deals. Bangkok, Thailand was tentatively selected as the site pending the successful conclusion of negotiations with the Government of Thailand.

INTERNATIONAL AIR TRANSPORT ASSOCIATION (IATA)

EIGHTH ANNUAL GENERAL MEETING

THE 8th Annual General Meeting of the International Air Transport Association was concluded at Geneva on September 19th, 1952, with a series of final resolutions which dealt largely with the preservation of the world-wide fares and rates structure erected by the IATA Traffic Conferences and with the role of smaller carriers in their affairs.

Unilateral Government Action

Alarmed by tendencies of governments in some parts of the world to secure by unilateral action a degree of local protection for some particular airline, region or route, the General Meeting urged governments in an unanimous resolution to "remedy a situation which is fraught with danger to international air transportation." Asserting that the fundamental issue which faces international air transport is the "steady development of air transport in the interest alike of the public and the industry as a whole," rather than the protection of any particular operator, the resolution said:

"Most carriers are making plans for the purchase of quantities of new and highly expensive equipment involving tremendous capital outlay and it is feared that these local unilateral efforts may bring about a situation which will prevent steady development or the efficient use of that equipment in a year or two.

"Measures of local protection will not, in the long run, do anything but harm to the short haul carriers whose interests IATA has at heart no less than those of long haul carriers." It added: "There is a danger that such measures may lead to retaliatory action in other countries, a tendency which can only end in chaos."

The Role of Smaller Carriers

Discussions of the role of the small carrier in IATA were underlined by several circumstances: by the facts that the host airline, Swissair, considers itself a small carrier, that its President, Dr. Berchtold, is now the President of the Association; and by the admission to membership in IATA just before the meeting began of five other small or "independent" companies, Union Aéromaritime de Transport, Transports Aériens Internationaux, Air Algérie, Garuda Indonesian Airways, and Malayan Airways.

On behalf of smaller companies in IATA, the General Meeting endorsed an Executive Committee recommendation that the Traffic Conferences, which
deal with rates, fares and related matters, “could be more sympathetic to the point of view of the small carrier” by going further in allowing fare differentials for less modern equipment or less luxurious service.

In acting to improve the geographic representation of the Executive Committee itself, the General Meeting also confirmed the nomination of five heads of small and medium-sized companies to the Committee. They are Lord Douglas of Kirtleside, British European Airways, and J. R. D. Tata, Air India International, for three years; Sir Leonard Isitt, Tasman Empire Airways (New Zealand) for two years; and Gregorio Obregon P., Avianca (Colombia), and Prince M. Pacelli, Linee Aeree Italiane, each for one year.

Postal Matters

In the wake of the June meeting of the Universal Postal Union Congress at Brussels, which reduced by one third the compensation to airlines for the conveyance of foreign airmail, the 8th Annual General Meeting acted to secure the benefit of the reduction for the public and to improve their own position in future dealings on postal matters. All members of the Association were asked to urge their governments to insure that the public will benefit from lower airmail carriage payments by reduction or abolition of surcharges or by increases in weight limits.

The meeting deplored the fact that there was no actual negotiation between UPU and IATA before the Brussels Congress made its unilateral decisions. To make it possible for IATA actually to negotiate in these matters in the future, it requested that some members whose governments do not permit them to enter into binding Traffic Conference agreements relating to the carriage of foreign airmail should consider taking early steps to remedy this situation.

In the meantime, all members were urged not to accept any of the new rates enacted at Brussels until they actually become effective, and to abstain from negotiating with foreign postal authorities on the basis of remuneration less than the UPU maximum rates.

Facilitation

Also enacted by the General Meeting were a series of resolutions directed toward easing documentary and procedural requirements for aircraft and passengers in international traffic. These urged upon governments the complete abolition of visas for tourists and in any case, the standardization of visas design for greater intelligibility; as well as the abolition of requirements for security clearance or police certificates for passengers seeking to enter certain countries.

Governments were also asked to drop demands for consular visas on cargo manifests and similar documents; to eliminate fines for minor and inadvertent irregularities in documents; and to support the full application of the revised World Health Organization International Sanitary Standards which came into effect October 1.

In the closing hours of the week-long sessions, the organization elected Gordon R. McGregor, President of Trans-Canada Air Lines, to take office as President of IATA at the next General Meeting of IATA, to take place in Canada in the Fall of 1953.

IATA TRAFFIC CONFERENCES — 1952-53

In accordance with the mandate of the IATA Executive Committee, the Traffic Conferences met at Cannes in October and November to deal with fares and rates, conditions of carriage and agency and related matters for the entire year beginning next April 1.
Worldwide Tourist Service

The most significant result of the Conferences was the decision of the airlines, still subject at the time of writing to necessary government approvals, to institute tourist class services within Europe and on major trunk routes throughout the world. These new tourist services will be introduced progressively as follows:

April 1, 1953—within Europe and between Europe and the so-called Middle East gateways—Amman, Beirut, Cairo, Damascus, Haifa, Tel Aviv-Yafo and Nicosia.

October 1, 1953—from Middle East points to India, Pakistan and Ceylon; and between Europe and South Africa, both direct and via the Middle East.

April 1, 1954—extension to the Far East gateways of Hong Kong, Manila and Tokyo and across the Pacific from Asia and Australasia to San Francisco and Vancouver.

These tourist services will then be linked with the tourist or “coach” services already in effect in North and South America and with the North Atlantic tourist services of IATA members which began operations in May, 1952.

While actual discounts will vary as between routes, fares for tourist services on trunk routes will generally be about 20 to 25 per cent below first class fares. Fare levels for the Europe-Far East and Trans-Pacific services will not be determined until the 1953 Traffic Conferences which will be held in the Western Hemisphere next November.

As a result of North Atlantic tourist service experience, the Conferences have also decided to permit the serving of simple and inexpensive meals on long distance tourist flights without extra charge, in order to eliminate the complications of selling meal tickets, but to adjust the fares accordingly. Thus, the basic one-way North Atlantic tourist fare between New York and London in the peak season will be increased $5 to a total of $275, while extra meal charges will be dropped.

First Class and “B” Fares

First class fares for the 1953 traffic year have been left unchanged in the Western Hemisphere, the Far East and over the Pacific, but there will be small increases on routes from Europe to the Near and Middle East, generally coinciding with the introduction of tourist fares.

In addition to the new tourist class, the Cannes agreements also provide for Class “B” fares at rates lower than tourist, for the most part in the Middle and Far East, for flights in less modern equipment.

Cargo rates throughout the world will not be significantly changed during the period of the agreements, but a special meeting will be convened in February to discuss measures to develop additional traffic across the North Atlantic.

Significance of the 1953 Fare Structure

In announcing the Cannes Conferences results, the Chairman of the Composite sessions, Mr. Dennis H. Handover, asserted that the new schedule of tourist services represents “almost an economic revolution in air transport and a major accomplishment of international cooperation.”

“This will mean that half the international airlines’ present fleet of 2,500 aircraft will eventually be converted to ‘high density’ or tourist seating and that they will have at least 5,000,000 more seats to sell in 1953 than in 1952.

The new fare structure makes it obvious that the international air transport industry is undergoing a fundamental change. We are shifting operations from hand-made service to mass production transportation.”

At the same time, the Conferences voted to pay a uniform rate of com-
mission to sales agents of seven per cent for sales of both first class and tourist space. In addition, an extra one half of one per cent will be paid to agents for passenger tickets of both types sold and entirely used within Europe. For tickets sold and used within certain parts of the Middle East and Africa, the airlines will continue to pay five per cent commission as in past years. The present rates of extra compensation will continue to be paid agents who develop and sell all-inclusive “package” tours.

CONVENTION ON DAMAGE CAUSED BY FOREIGN AIRCRAFT TO THIRD PARTIES ON THE SURFACE, SIGNED AT ROME ON OCTOBER 7, 1952.—Official English Text.

THE STATES SIGNATORY to this Convention.

MOVED by a desire to ensure adequate compensation for persons who suffer damage caused on the surface by foreign aircraft, while limiting in a reasonable manner the extent of the liabilities incurred for such damage in order not to hinder the development of international civil air transport, and also

CONVINCED of the need for unifying to the greatest extent possible, through an international convention, the rules applying in the various countries of the world to the liabilities incurred for such damage,

HAVE APPOINTED to such effect the undersigned Plenipotentiaries who, duly authorized, HAVE AGREED AS FOLLOWS:

CHAPTER I — PRINCIPLES OF LIABILITY

Article 1

1. Any person who suffers damage on the surface shall, upon proof only that the damage was caused by an aircraft in flight or by any person or things falling therefrom, be entitled to compensation as provided by this Convention. Nevertheless there shall be no right to compensation if the damage is not a direct consequence of the incident giving rise thereto, or if the damage results from the mere fact of passage of the aircraft through the airspace in conformity with existing air traffic regulations.

2. For the purpose of this Convention, an aircraft is considered to be in flight from the moment when power is applied for the purpose of actual take-off until the moment when the landing run ends. In the case of an aircraft lighter than air, the expression “in flight” relates to the period from the moment when it becomes detached from the surface until it becomes again attached thereto.

Article 2

1. The liability for compensation contemplated by Article 1 of this Convention shall attach to the operator of the aircraft.

2. (a) For the purpose of this Convention the term “operator” shall mean the person who was making use of the aircraft at the time the damage was caused, provided that if control of the navigation of the aircraft was retained by the person from whom the right to make use of the aircraft was derived, whether directly or indirectly, that person shall be considered the operator.

(b) A person shall be considered to be making use of an aircraft when he is using it personally or when his servants or agents are using the aircraft in the course of their employment, whether or not within the scope of their authority.

3. The registered owner of the aircraft shall be presumed to be the operator and shall be liable as such unless, in the proceedings for the determination
of his liability, he proves that some other person was the operator and, in so far as legal procedures permit, takes appropriate measures to make that other person a party in the proceedings.

**Article 3**

If the person who was the operator at the time the damage was caused had not the exclusive right to use the aircraft for a period of more than fourteen days, dating from the moment when the right to use commenced, the person from whom such right was derived shall be liable jointly and severally with the operator, each of them being bound under the provisions and within the limits of liability of this Convention.

**Article 4**

If a person makes use of an aircraft without the consent of the person entitled to its navigational control, the latter, unless he proves that he has exercised due care to prevent such use, shall be jointly and severally liable with the unlawful user for damage giving a right to compensation under Article 1, each of them being bound under the provisions and within the limits of liability of this Convention.

**Article 5**

Any person who would otherwise be liable under the provisions of this Convention shall not be liable if the damage is the direct consequence of armed conflict or civil disturbance, or if such person has been deprived of the use of the aircraft by act of public authority.

**Article 6**

1. Any person who would otherwise be liable under the provisions of this Convention shall not be liable for damage if he proves that the damage was caused solely through the negligence or other wrongful act or omission of the person who suffers the damage or of the latter's servants or agents. If the person liable proves that the damage was contributed to by the negligence or other wrongful act or omission of the person who suffers the damage, or of his servants or agents, the compensation shall be reduced to the extent to which such negligence or wrongful act or omission contributed to the damage. Nevertheless there shall be no such exonerations or reduction if, in the case of the negligence or other wrongful act or omission of a servant or agent, the person who suffers the damage proves that his servant or agent was acting outside the scope of his authority.

2. When an action is brought by one person to recover damages arising from the death or injury of another person, the negligence or other wrongful act or omission of such other person, or of his servants or agents, shall also have the effect provided in the preceding paragraph.

**Article 7**

When two or more aircraft have collided or interfered with each other in flight and damage for which a right to compensation as contemplated in Article 1 results, or when two or more aircraft have jointly caused such damage, each of the aircraft concerned shall be considered to have caused the damage and the operator of each aircraft shall be liable, each of them being bound under the provisions and within the limits of liability of this Convention.

**Article 8**

The person referred to in paragraph 3 of Article 2 and in Articles 3 and 4 shall be entitled to all defences which are available to an operator under the provisions of this Convention.
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Article 9

Neither the operator, the owner, any person liable under Article 3 or Article 4, nor their respective servants or agents, shall be liable for damage on the surface caused by an aircraft in flight or any person or thing falling therefrom otherwise than as expressly provided in this Convention. This rule shall not apply to any such person who is guilty of a deliberate act or omission done with intent to cause damage.

Article 10

Nothing in this Convention shall prejudice the question whether a person liable for damage in accordance with its provisions has a right of recourse against any other person.

CHAPTER II — EXTENT OF LIABILITY

Article 11

1. Subject to the provisions of Article 12, the liability for damage giving a right to compensation under Article 1, for each aircraft and incident, in respect of all persons liable under this Convention, shall not exceed:

(a) 500,000 francs for aircraft weighing 1000 kilogrammes or less;
(b) 500,000 francs plus 400 francs per kilogramme over 1000 kilogrammes for aircraft weighing more than 1000 but not exceeding 6000 kilogrammes;
(c) 2,500,000 francs plus 250 francs per kilogramme over 6000 kilogrammes for aircraft weighing more than 6000 but not exceeding 20,000 kilogrammes;
(d) 6,000,000 francs plus 150 francs per kilogramme over 20,000 kilogrammes for aircraft weighing more than 20,000 but not exceeding 50,000 kilogrammes;
(e) 10,500,000 francs plus 100 francs per kilogramme over 50,000 kilogrammes for aircraft weighing more than 50,000 kilogrammes.

2. The liability in respect of loss of life or personal injury shall not exceed 500,000 francs per person killed or injured.

3. "Weight" means the maximum weight of the aircraft authorized by the certificate of airworthiness for take-off, excluding the effect of lifting gas when used.

4. The sums mentioned in francs in this Article refer to a currency unit consisting of 65 1/2 milligrammes of gold of millesimal fineness 900. These sums may be converted into national currencies in round figures. Conversion of the sums into national currencies other than gold shall, in case of judicial proceedings, be made according to the gold value of such currencies at the date of the judgment, or, in cases covered by Article 14, at the date of the allocation.

1 The limits of liability convert to U.S. dollars at the present rate of exchange for the French gold francs specified in the Convention, and to pounds as follows:

(a) $33,162.50 for aircraft weighing 2,204.6 pounds or less;
(b) $33,162.50 plus $11.89 per pound over 2,204.6 pounds for aircraft weighing more than 2,204.6 but not exceeding 13,227.6 pounds;
(c) $165,812.50 plus $7.50 per pound over 13,227.6 pounds for aircraft weighing more than 13,227.6 pounds but not exceeding 44,092 pounds;
(d) $397,950 plus $4.50 per pound over 44,092 pounds for aircraft weighing over 44,092 pounds but not exceeding 110,230 pounds;
(e) $693,000 plus $3.00 per pound over 110,230 pounds for aircraft weighing more than 110,230 pounds.

2 The liability in respect of loss of life or personal injury shall not exceed $33,162.50 per person killed or injured.
Article 12

1. If the person who suffers damage proves that it was caused by a deliberate act or omission of the operator, his servants or agents, done with intent to cause damage, the liability of the operator shall be unlimited; provided that in the case of such act or omission of such servant or agent, it is also proved that he was acting in the course of his employment and within the scope of his authority.

2. If a person wrongfully takes and makes use of an aircraft without the consent of the person entitled to use it, his liability shall be unlimited.

Article 13

1. Whenever, under the provisions of Article 3 or Article 4, two or more persons are liable for damage, or a registered owner who was not the operator is made liable as such as provided in paragraph 3 of Article 2, the persons who suffer damage shall not be entitled to total compensation greater than the highest indemnity which may be awarded under the provisions of this Convention against any one of the persons liable.

2. When the provisions of Article 7 are applicable, the person who suffers the damage shall be entitled to be compensated up to the aggregate of the limits applicable with respect to each of the aircraft involved, but no operator shall be liable for a sum in excess of the limit applicable to his aircraft unless his liability is unlimited under the terms of Article 12.

Article 14

If the total amount of the claims established exceeds the limit of liability applicable under the provisions of this Convention, the following rules shall apply, taking into account the provisions of paragraph 2 of Article 11:

(a) If the claims are exclusively in respect of loss of life or personal injury or exclusively in respect of damage to property, such claims shall be reduced in proportion to their respective amounts.

(b) If the claims are both in respect of loss of life or personal injury and in respect of damage to property, one half of the total sum distributable shall be appropriated preferentially to meet claims in respect of loss of life and personal injury and, if insufficient, shall be distributed proportionately between the claims concerned. The remainder of the total sum distributable shall be distributed proportionately among the claims in respect of damage to property and the portion not already covered of the claims in respect of loss of life and personal injury.

Chapter III — Security for Operator's Liability

Article 15

1. Any Contracting State may require that the operator of an aircraft registered in another Contracting State shall be insured in respect of his liability for damage sustained in its territory for which a right to compensation exists under Article 1 by means of insurance up to the limits applicable according to the provisions of Article 11.

2. (a) The insurance shall be accepted as satisfactory if it conforms to the provisions of this Convention and has been effected by an insurer authorised to effect such insurance under the laws of the State where the aircraft is registered or of the State where the insurer has his residence or principal place of business, and whose financial responsibility has been verified by either of those States.

(b) If insurance has been required by any State under paragraph 1 of this Article, and a final judgment in that State is not satisfied by payment in the currency of that State, any Contracting State may refuse to accept
the insurer as financially responsible until such payment, if demanded, has been made.

3. Notwithstanding the last preceding paragraph the State overflown may refuse to accept as satisfactory insurance effected by an insurer who is not authorised for that purpose in a contracting State.

4. Instead of insurance, any of the following securities shall be deemed satisfactory if the security conforms to Article 17:

(a) a cash deposit in a depository maintained by the Contracting State where the aircraft is registered or with a bank authorised to act as a depository by that State;

(b) a guarantee given by a bank authorised to do so by the Contracting State where the aircraft is registered, and whose financial responsibility has been verified by that State;

(c) a guarantee given by the contracting State where the aircraft is registered, if that State undertakes that it will not claim immunity from suit in respect of that guarantee.

5. Subject to paragraph 6 of this Article, the State overflown may also require that the aircraft shall carry a certificate issued by the insurer certifying that insurance has been effected in accordance with the provisions of this Convention, and specifying the person or persons whose liability is secured thereby, together with a certificate or endorsement issued by the appropriate authority in the State where the aircraft is registered or in the State where the insurer has his residence or principal place of business certifying the financial responsibility of the insurer. If other security is furnished in accordance with the provisions of paragraph 4 of this Article, a certificate to that effect shall be issued by the appropriate authority in the State where the aircraft is registered.

6. The certificate referred to in paragraph 5 of this Article need not be carried in the aircraft if a certified copy has been filed with the appropriate authority designated by the State overflown or, if the International Civil Aviation Organization agrees, with that Organization, which shall furnish a copy of the certificate to each contracting State.

7. (a) Where the State overflown has reasonable grounds for doubting the financial responsibility of the insurer, or of the bank which issues a guarantee under paragraph 4 of this Article, that State may request additional evidence of financial responsibility, and if any question arises as to the adequacy of that evidence the dispute affecting the States concerned shall, at the request of one of those States, be submitted to an arbitral tribunal which shall be either the Council of the International Civil Aviation Organization or a person or body mutually agreed by the parties.

(b) Until this tribunal has given its decision the insurance or guarantee shall be considered provisionally valid by the State overflown.

8. Any requirements imposed in accordance with this Article shall be notified to the Secretary General of the International Civil Aviation Organization who shall inform each contracting State thereof.

9. For the purpose of this Article, the term "insurer" includes a group of insurers, and for the purpose of paragraph 5 of this Article, the phrase "appropriate authority in a State" includes the appropriate authority in the highest political subdivision thereof which regulates the conduct of business by the insurer.

**Article 16**

1. The insurer or other person providing security required under Article 15 for the liability of the operator may, in addition to the defences available to the operator, and the defence of forgery, set up only the following defences against claims based on the application of this Convention:
(a) that the damage occurred after the security ceased to be effective. However, if the security expires during a flight, it shall be continued in force until the next landing specified in the flight plan, but no longer than twenty-four hours; and if the security ceases to be effective for any reason other than the expiration of its term, or a change of operator, it shall be continued until fifteen days after notification to the appropriate authority of the State which certifies the financial responsibility of the insurer or the guarantor that the security has ceased to be effective, or until effective withdrawal of the certificate of the insurer or the certificate of guarantee if such a certificate has been required under paragraph 5 of Article 15, whichever is the earlier;

(b) that the damage occurred outside the territorial limits provided for by the security, unless flight outside of such limits was caused by force majeure, assistance justified by the circumstances, or an error in piloting, operation or navigation.

2. The State which has issued or endorsed a certificate pursuant to paragraph 5 of Article 15 shall notify the termination or cessation, otherwise than by the expiration of its term, of the insurance or other security to the interested contracting States as soon as possible.

3. Where a certificate of insurance or other security is required under paragraph 5 of Article 15 and the operator is changed during the period of the validity of the security, the security shall apply to the liability, under this Convention of the new operator, unless he is already covered by other insurance or security or is an unlawful user, but not beyond fifteen days from the time when the insurer or guarantor notifies the appropriate authority of the State where the certificate was issued that the security has become ineffective or until the effective withdrawal of the certificate of the insurer if such a certificate has been required under paragraph 5 of Article 15, whichever is the shorter period.

4. The continuation in force of the security under the provisions of paragraph 1 of this Article shall apply only for the benefit of the person suffering damage.

5. Without prejudice to any right of direct action which he may have under the law governing the contract of insurance or guarantee, the person suffering damage may bring a direct action against the insurer or guarantor only in the following cases:

(a) where the security is continued in force under the provisions of paragraph 1 (a) and (b) of this Article;

(b) the bankruptcy of the operator.

6. Excepting the defences specified in paragraph 1 of this Article, the insurer or other person providing security may not, with respect to direct actions brought by the person suffering damage based upon application of this Convention, avail himself of any grounds of nullity or any right of retroactive cancellation.

7. The provisions of this Article shall not prejudice the question whether the insurer or guarantor has a right of recourse against any other person.

Article 17

1. If security is furnished in accordance with paragraph 4 of Article 15, it shall be specifically and preferentially assigned to payment of claims under the provisions of this Convention.

2. The security shall be deemed sufficient if, in the case of an operator of one aircraft, it is for an amount equal to the limit applicable according to the provisions of Article 11, and in the case of an operator of several aircraft, if it is for an amount not less than the aggregate of the limits of liability applicable to the two aircraft subject to the highest limits.
3. As soon as notice of a claim has been given to the operator, the amount of the security shall be increased up to a total sum equivalent to the aggregate of:

(a) the amount of the security then required by paragraph 2 of this Article, and

(b) the amount of the claim not exceeding the applicable limit of liability.

This increased security shall be maintained until every claim has been disposed of.

Article 18

Any sums due to an operator from an insurer shall be exempt from seizure and execution by creditors of the operator until claims of third parties under this Convention have been satisfied.

CHAPTER IV — RULES OF PROCEDURE AND LIMITATION OF ACTIONS

Article 19

If a claimant has not brought an action to enforce his claim or if notification of such claim has not been given to the operator within a period of six months from the date of the incident which gave rise to the damage, the claimant shall only be entitled to compensation out of the amount for which the operator remains liable after all claims made within that period have been met in full.

Article 20

1. Actions under the provisions of this Convention may be brought only before the courts of the Contracting State where the damage occurred. Nevertheless, by agreement between any one or more claimants and any one or more defendants, such claimants may take action before the courts of any other Contracting State, but no such proceedings shall have the effect of prejudicing in any way the rights of persons who bring actions in the State where the damage occurred. The parties may also agree to submit disputes to arbitration in any Contracting State.

2. Each Contracting State shall take all necessary measures to ensure that the defendant and all other parties interested are notified of any proceedings concerning them and have a fair and adequate opportunity to defend their interests.

3. Each Contracting State shall so far as possible ensure that all actions arising from a single incident and brought in accordance with paragraph 1 of this Article are consolidated for disposal in a single proceeding before the same court.

4. Where any final judgment, including a judgment by default, is pronounced by a court competent in conformity with this Convention, on which execution can be issued according to the procedural law of that court, the judgment shall be enforceable upon compliance with the formalities prescribed by the laws of the Contracting State, or of any territory, State or province thereof, where execution is applied for:

(a) in the Contracting State where the judgment debtor has his residence or principal place of business or,

(b) if the assets available in that State and in the State where the judgment was pronounced are insufficient to satisfy the judgment, in any other Contracting State where the judgment debtor has assets.

5. Notwithstanding the provisions of paragraph 4 of this Article, the court to which application is made for execution may refuse to issue execution if it is proved that any of the following circumstances exist:
(a) the judgment was given by default and the defendant did not acquire knowledge of the proceedings in sufficient time to act upon it;

(b) the defendant was not given a fair and adequate opportunity to defend his interests;

(c) the judgment is in respect of a cause of action which had already, as between the same parties, formed the subject of a judgment or an arbitral award which, under the law of the State where execution is sought, is recognized as final and conclusive;

(d) the judgment has been obtained by fraud of any of the parties;

(e) the right to enforce the judgment is not vested in the person by whom the application for execution is made.

6. The merits of the case may not be reopened in proceedings for execution under paragraph 4 of this Article.

7. The court to which application for execution is made may also refuse to issue execution if the judgment concerned is contrary to the public policy of the State in which execution is requested.

8. If, in proceedings brought according to paragraph 4 of this Article, execution of any judgment is refused on any of the grounds referred to in sub-paragraphs (a), (b) or (d) of paragraph 5 or paragraph 7 of this Article, the claimant shall be entitled to bring a new action before the courts of the State where execution has been refused. The judgment rendered in such new action may not result in the total compensation awarded exceeding the limits applicable under the provisions of this Convention. In such new action the previous judgment shall be a defence only to the extent to which it has been satisfied. The previous judgment shall cease to be enforceable as soon as the new action has been started.

The right to bring a new action under this paragraph shall, notwithstanding the provisions of Article 21, be subject to a period of limitation of one year from the date on which the claimant has received notification of the refusal to execute the judgment.

9. Notwithstanding the provisions of paragraph 4 of this Article, the court to which application for execution is made shall refuse execution of any judgment rendered by a court of a State other than that in which the damage occurred until all the judgments rendered in that State have been satisfied.

The court applied to shall also refuse to issue execution until final judgment has been given on all actions filed in the State where the damage occurred by those persons who have complied with the time limit referred to in Article 19, if the judgment debtor proves that the total amount of compensation which might be awarded by such judgments might exceed the applicable limit of liability under the provisions of this Convention.

Similarly such court shall not grant execution when, in the case of actions brought in the State where the damage occurred by those persons who have complied with the time limit referred to in Article 19, the aggregate of the judgments exceeds the applicable limit of liability, until such judgments have been reduced in accordance with Article 14.

10. Where a judgment is rendered enforceable under this Article, payment of costs recoverable under the judgment shall also be enforceable. Nevertheless the court applied to for execution may, on the application of the judgment debtor, limit the amount of such costs to a sum equal to ten per centum of the amount for which the judgment is rendered enforceable. The limits of liability prescribed by this Convention shall be exclusive of costs.

11. Interest not exceeding four per centum per annum may be allowed on the judgment debt from the date of the judgment in respect of which execution is granted.

12. An application for execution of a judgment to which paragraph 4 of this Article applies must be made within five years from the date when such judgment became final.
Article 21

1. Actions under this Convention shall be subject to a period of limitation of two years from the date of the incident which caused the damage.

2. The grounds for suspension or interruption of the period referred to in paragraph 1 of this Article shall be determined by the law of the court trying the action; but in any case the right to institute an action shall be extinguished on the expiration of three years from the date of the incident which caused the damage.

Article 22

In the event of the death of the person liable, an action in respect of liability under the provisions of this Convention shall lie against those legally responsible for his obligations.

Chapter V — Application of the Convention and General Provisions

Article 23

1. This Convention applies to damage contemplated in Article 1 caused in the territory of a Contracting State by an aircraft registered in the territory of another Contracting State.

2. For the purpose of this Convention a ship or aircraft on the high seas shall be regarded as part of the territory of the State in which it is registered.

Article 24

This Convention shall not apply to damage caused to an aircraft in flight, or to persons or goods on board such aircraft.

Article 25

This Convention shall not apply to damage on the surface if liability for such damage is regulated either by a contract between the person who suffers such damage and the operator or the person entitled to use the aircraft at the time the damage occurred, or by the law relating to workmen's compensation applicable to a contract of employment between such persons.

Article 26

This Convention shall not apply to damage caused by military, customs or police aircraft.

Article 27

Contracting States will, as far as possible, facilitate payment of compensation under the provisions of this Convention in the currency of the State where the damage occurred.

Article 28

If legislative measures are necessary in any Contracting State to give effect to this Convention, the Secretary General of the International Civil Aviation Organization shall be informed forthwith of the measures so taken.

Article 29

As between Contracting State which have also ratified the International Convention for the Unification of Certain Rules relating to Damage caused by Aircraft to Third Parties on the Surface opened for signature at Rome on the 29 May 1933, the present Convention upon its entry into force shall supersede the said Convention of Rome.
Article 30

For the purposes of this Convention:
— "Person" means any natural or legal person, including a State.
— "Contracting State" means any State which has ratified or adhered to this Convention and whose denunciation thereof has not become effective.
— "Territory of a State" means the metropolitan territory of a State and all territories for the foreign relations of which that State is responsible, subject to the provisions of Article 36.

CHAPTER VI — FINAL PROVISIONS

Article 31

This Convention shall remain open for signature on behalf of any State until it comes into force in accordance with the provisions of Article 38.

Article 32

1. This Convention shall be subject to ratification by the signatory States.
2. The instruments of ratification shall be deposited with the International Civil Aviation Organization.

Article 33

1. As soon as five of the signatory States have deposited their instruments of ratification of this Convention, it shall come into force between them on the ninetieth day after the date of the deposit of the fifth instrument of ratification. It shall come into force, for each State which deposits its instrument of ratification after that date, on the ninetieth day after the deposit of its instrument of ratification.
2. As soon as this Convention comes into force, it shall be registered with the United Nations by the Secretary General of the International Civil Aviation Organization.

Article 34

1. This Convention shall, after it has come into force, be open for adherence by any non-signatory State.
2. The adherence of a State shall be effected by the deposit of an instrument of adherence with the International Civil Aviation Organization and shall take effect as from the ninetieth day after the date of the deposit.

Article 35

1. Any Contracting State may denounce this Convention by notification of denunciation to the International Civil Aviation Organization.
2. Denunciation shall take effect six months after the date of receipt by the International Civil Aviation Organization of the notification of denunciation; nevertheless, in respect of damage contemplated in Article 1 arising from an incident which occurred before the expiration of the six months period, the Convention shall continue to apply as if the denunciation had not been made.

Article 36

1. This Convention shall apply to all territories for the foreign relations of which a Contracting State is responsible, with the exception of territories in respect of which a declaration has been made in accordance with paragraph 2 of this Article or paragraph 3 of Article 37.
2. Any State may at the time of deposit of its instrument of ratification or adherence, declare that its acceptance of this Convention does not apply to
any one or more of the territories for the foreign relations of which such State is responsible.

3. Any Contracting State may subsequently, by notification to the International Civil Aviation Organization, extend the application of this Convention to any or all of the territories regarding which it has made a declaration in accordance with paragraph 2 of this Article or paragraph 3 of Article 37. The notification shall take effect as from the ninetieth day after its receipt by the Organization.

4. Any Contracting State may denounce this Convention, in accordance with the provisions of Article 35, separately for any or all of the territories for the foreign relations of which such State is responsible.

Article 37

1. When the whole or part of the territory of a Contracting State is transferred to a non-contracting State, this Convention shall cease to apply to the territory so transferred, as from the date of the transfer.

2. When part of the territory of a Contracting State becomes an independent State responsible for its own foreign relations, this Convention shall cease to apply to the territory which becomes an independent State, as from the date on which it becomes independent.

3. When the whole or part of the territory of another State is transferred to a Contracting State, the Convention shall apply to the territory so transferred as from the date of the transfer; provided that, if the territory transferred does not become part of the metropolitan territory of the Contracting State concerned, that Contracting State may, before or at the time of the transfer, declare by notification to the International Civil Aviation Organization that the Convention shall not apply to the territory transferred unless a notification is made under paragraph 3 of Article 36.

Article 38

The Secretary General of the International Civil Aviation Organization shall give notice to all signatory and adhering States and to all states members of the Organization or of the United Nations:

(a) of the deposit of any instrument of ratification or adherence and the date thereof, within thirty days from the date of the deposit, and

(b) of the receipt of any denunciation or of any declaration or notification made under Article 36 or 37 and the date thereof, within thirty days from the date of the receipt.

The Secretary General of the Organization shall also notify these States of the date on which the Convention comes into force in accordance with paragraph 1 of Article 33.

Article 39

No reservations may be made to this Convention.

IN WITNESS WHEREOF the undersigned Plenipotentiaries, having been duly authorised, have signed this Convention.

DONE at Rome on the seventh day of the month of October of the year One Thousand Nine Hundred and Fifty Two in the English, French and Spanish languages, each text being of equal authenticity.

This Convention shall be deposited with the International Civil Aviation Organization where, in accordance with Article 31, it shall remain open for signature, and the Secretary General of the Organization shall send certified copies thereof to all signatory and adhering States and to all States members of the Organization or the United Nations.
FINAL ACT of the first international Conference on private air law held under the auspices of the International Civil Aviation Organization.

The Delegates at the first international Conference on private air law, held under the auspices of the International Civil Aviation Organization, met in Rome on the invitation of the Italian Government, from 9 September to 7 October 1952, for the purpose of considering a draft convention relating to damage caused by foreign aircraft to third parties on the surface, prepared by the Legal Committee of the International Civil Aviation Organization.

The Delegations were composed as follows: Argentina, Australia, Belgium, Brazil, Canada, Denmark, Egypt, Spain, United States, France, India, Iraq, Israel, Italy, Liberia, Luxembourg, Mexico, Norway, Netherlands, Philippines, Portugal, Dominican Republic, United Kingdom, Sweden, Switzerland, Thailand, Venezuela, Yugoslavia.

The following observers participated in the Conference: Chile, Colombia, Peru.

The following international organizations were also represented at the Conference: International Air Transport Association.

The Delegates elected as President Mr. Tomaso Perassi, Professor of International Law at the University of Rome, Chief of the Italian Delegation, and further elected as Vice-Presidents Messrs. J. E. van der Meulen (Netherlands), T. F. Reis (Brazil) and E. Alten (Norway).

The Secretariat was supplied by Dr. Eugène Pepin, Director of the Legal Bureau of the International Civil Aviation Organization, Secretary-General of the Conference; Mr. Antonio Malintoppi, Assistant Secretary-General; Messrs. G. F. Fitz Gerald, G. Bolla, G. Bonilla, H. W. Mandefield, of the International Civil Aviation Organization, Secretaries. Mr. L. Boussard, Public Information Officer of the Organization, supplied public information services for the Conference.


I

Following their deliberations, the above-mentioned Delegates agreed on the text of a Convention on damage caused by foreign aircraft to third parties on the surface, which was signed this day in Rome and shall remain open for signature at the headquarters of the International Civil Aviation Organization as provided in Article 31 of the Convention.

The forms of certificates referred to in Chapter III of the said Convention are attached to this Final Act and have been recommended by the Conference to the attention of States, to which, in accordance with the final provisions of the Convention, will be transmitted a certified copy of the Convention.

II.

The Conference furthermore adopted the following resolution and recommendation:

A

THE CONFERENCE, HAVING RECOGNIZED the advantage, for persons suffering damage, of submitting their claims for compensation to a special procedure, if they so desire,

HAVING CONSIDERED IT INADVISABLE, however, to insert an article to this end in the Convention at the present time,
INTERNATIONAL

RECOMMENDS that the International Civil Aviation Organization

(a) instruct the Secretariat and the Legal Committee to study a system
of settlement, at least in appeal proceedings, of international private law
disputes that may arise either from the Convention signed this day, or from
any other aviation convention.

either by the establishment of a special permanent tribunal,
or by the establishment of a special ad hoc tribunal,
or by arbitrators acting under uniform rules of procedure to be developed,
or by resorting to any other existing international institution;

(b) make an immediate enquiry from States to ascertain the objections
that may exist against such systems of settlement of disputes arising in
connection with international civil aviation.

THE CONFERENCE, RECOGNIZING that its work has been materially assisted
by the report of the Council of the International Civil Aviation Organization
on the draft Convention,

RECORDS its appreciation of this preparatory work.

IN WITNESS WHEREOF the Delegates signed this Final Act.

DONE at Rome on the seventh day of October One Thousand Nine
Hundred and Fifty-Two, in one copy which shall be deposited in the archives
of the International Civil Aviation Organization, and a certified copy of
which shall be delivered to all Delegates having participated in the
Conference.

ANNEX TO THE FINAL ACT

A

CERTIFICATE OF INSURANCE

IT IS HEREBY CERTIFIED THAT ...........................................
of ......................................................... is duly insured as Operator
in respect of the Aircraft with Registered Mark ................................
for the period from .................................. to ..........................
for flights by the said Aircraft over the following territories (or within the
following territorial limits) namely: ..........................

........................ against the risks of liability
contemplated by the Convention on Damage caused by Foreign Aircraft to
Third Parties on the Surface signed at ROME on the 7 OCTOBER,
1952, in accordance with the provisions, and up to the limits specified in Article 11
of the said Convention as applicable to the said Aircraft, by the undermentioned
Insurer (or Group of Insurers) authorised to effect such insurance by the
laws of the State:

(a) where the Aircraft is registered, or

(b) where such Insurer (or Group of Insurers) has his residence or
principal place of business and whose financial responsibility has been
verified by:

(a) the State where the Aircraft is registered

(b) the State where such Insurer (or Group of Insurers) has his res-
idence or principal place of business.

Signed ........................................
on behalf of ........................................
(Authorised Insurer or Group of Insurers)

Date ........................................
Place ........................................
B

CERTIFICATE OF FINANCIAL RESPONSIBILITY TO BE ENDORSED ON OR ANNEXED TO THE CERTIFICATE OF INSURANCE

IT IS HEREBY CERTIFIED THAT ........................................ is an Insurer (or Group of Insurers) authorised under the laws of the State ........................................ (here insert State where Insurer is authorised to effect insurance) and that the financial responsibility of the said Insurer (or Group of Insurers) has been verified.

Signed ........................................
An Authorised Official on behalf of (State verifying financial responsibility)

Date ........................................
Place ........................................
Stamp ........................................

C

CERTIFICATE OF GUARANTEE

IT IS HEREBY CERTIFIED that ........................................ of ........................................ as Operator of the Aircraft with Registered Mark ........................................ has obtained a guarantee from ........................................ a bank authorised for that purpose, and that the said guarantee has been specifically and preferentially assigned to payment of claims against the Operator under the provisions of the Convention on Damage caused by Foreign Aircraft to Third Parties on the Surface signed at ROME on the 7 October, 1962, for flights by the said Aircraft over the following territories (or within the following territorial limits): ........................................ for the period from ....................... to ....................... in accordance with the provisions, and up to the limits specified in Article 11, of the said Convention as applicable to the said Aircraft, and that the financial responsibility of the said bank has been verified.

Signed ........................................
An Authorised Official on behalf of ........................................ (State of Registry of the Aircraft)

Date ........................................
Place ........................................
Stamp ........................................

D

CERTIFICATE OF DEPOSIT

IT IS HEREBY CERTIFIED that ........................................ of ........................................ as Operator of the Aircraft with Registered Mark ........................................ has made a cash deposit:

(a) with ........................................ a depository maintained by the State where the Aircraft is registered;

(b) with ........................................ a bank duly authorised to act as a depository by the State where the Aircraft is registered, which has been specifically and preferentially assigned to payment of claims against the Operator under the provisions of the Convention on Damage caused by Foreign Aircraft to Third Parties on the Surface signed at ROME on the
7 day of OCTOBER 1952, for flights by the said aircraft over the following territories (or within the following territorial limits) ........................................
........................................................................for the period from ........................................to .............................................. in accordance with the provisions, and up to the limits specified in Article 11, of the said Convention as applicable to the said Aircraft.

Signed ........................................
An Authorised Official
on behalf of ........................................
(State of Registry of the Aircraft)

Date ........................................
Place ........................................
Stamp ........................................

E
CERTIFICATE OF GOVERNMENT GUARANTEE

IT IS HEREBY CERTIFIED that ........................................
as Operator of the aircraft with Registered Mark ........................................
........................................................................ is duly guaranteed by the Government of ........................................
........................................................................ against the risks of liability contemplated by the Convention on Damage caused by Foreign Aircraft to Third Parties on the Surface signed at ROME on the SEVENTH day of OCTOBER 1952, for flights by the said aircraft over the following territories (or within the following territorial limits) ........................................
........................................................................ for the period from ........................................to .............................................. in accordance with the provisions, and up to the limits specified in Article 11 of the said Convention as applicable to the said aircraft.

Signed ........................................
An Authorised Official
on behalf of ........................................
(State of Registry of the Aircraft)

Date ........................................
Place ........................................
Stamp ........................................